

PUBLIC CONSULTATION GUIDE

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Draft amendment
of the 2015-2020 RMMP

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March 2019



Communauté métropolitaine
de Montréal

Development process of the draft amendment of the 2015-2020 RMMP

During its October 4, 2018, meeting, the executive committee of the Montréal Metropolitan Community (MMC) mandated the commission on the environment to examine and propose changes to the 2015-2020 Residual Materials Management Plan (RMMP) for Metropolitan Montréal in response to the current crisis regarding the selective collection of recyclable materials. The RMMP development process is now at a critical step, as we embark on a series of public consultations.

As stipulated by legislation, the draft amendment of the RMMP is being disclosed as part of a public consultation process designed to allow those interested in this issue to offer their comments and opinions.

Once the commission on the environment's consultation report has been submitted, the steps below will need to be completed before the draft amendment of the RMMP can come into effect:

- Revision of the draft amendment of the RMMP which takes into consideration the conclusions of the consultation report.
- Adoption of an improved version by the CMM Council.
- Approval of the amendments brought to the RMMP by the Minister of the Environment and the Fight against Climate Change.

1. Draft amendment of the RMMP

The 2015-2020 RMMP focuses on several issues, orientations and measures. The changes made aim to enhance certain orientations as well as add to or modify various measures. The RMMP's title will also be changed to better reflect its duration; the new name will be 2017-2024 Residual Materials Management Plan (RMMP) for Metropolitan Montréal.

Addition of the following to Orientation 1: "Adhering to the 3R-RD system by placing greater emphasis on waste reduction at source and reuse."



Reducing the amount of containers, packaging and printed matter

To achieve the RMMP's objectives, the Government of Québec will have to pass a regulation to decrease the use of containers, packaging and printed matter and to prohibit certain other materials, to limit the volumes used then processed by the residual materials management systems. The Ministère de l'Environnement et de la Lutte contre les changements climatiques and the Ministère de l'Agriculture, des Pêcheries et de l'Alimentation du Québec will notably need to join forces so as to succeed in significantly reducing the volume of containers and packaging used, especially in the food industry.

Increasing the rates charged to businesses that use containers, packaging and printed matter, based on the extent to which the materials chosen are recyclable

To achieve the RMMP's objectives, the Government of Québec will have to make producers increasingly responsible for their waste materials by adopting a regulatory framework that favours the eco-design of containers, packaging, printed matter and other short-lived single-use products. This framework must also significantly increase the amounts paid by businesses to accredited organizations for the purpose of offsetting the costs of the selective collection of recyclable materials borne by municipalities and increasingly favour the adoption of materials that are either recycled or recyclable. These compensation programs must consider the costs of municipal management systems (selective collection and disposal) of materials, and this regardless of the sector.

Reducing the use of plastic

To achieve the RMMP's objectives, the Government of Québec will have to implement plastic reduction and recyclability measures derived from the Canadian strategy and action plan instituted as part of the Ocean Plastics Charter. The National Zero Waste Council will propose recommendations in this regard via the Canadian Council of Ministers of the Environment.

Addition of the following to Orientation 4: “Optimizing existing recovery, recycling and reclamation activities with the goal of improving the quality and quantity of recycled materials.”

Modernizing the deposit-return system

To achieve the RMMP's objectives, the Government of Québec will have to modernize the deposit-return system to improve the recycling process and render it more environmentally efficient. The two systems (deposit-return and selective collection) must work in tandem, to facilitate consumer choice, reduce the volume of materials handled by municipal programs and improve the environmental efficiency of the recycling process.

Controlling sorting centre output

To achieve the RMMP's objectives, the Government of Québec will have to adopt a mandatory regulatory framework controlling the materials (output) produced by sorting centres. This framework would also establish minimum product quality standards as a means of promoting the introduction of a circular economy throughout Québec.

Addition of the following to Orientation 6: “Informing, educating and increasing the awareness of citizens, industry, merchants and institutions as to the importance of participating in activities targeting waste prevention and the recovery and development of waste materials.”

To achieve the RMMP’s objectives, the Government of Québec (MELCC and Recyc-Québec) along with Éco-Entreprises Québec will have to ramp up their information, education and awareness-raising activities with the population in order to sustain consumer interest in the programs implemented and to increasingly divert residues destined for disposal. All of the activities planned must adhere to a coherent vocabulary. The RMMP is already educating the MMC and the municipalities in this regard.

Changes to existing measures

MEASURE	TIMEFRAME
Measure 8 : Optimizing the residential collection of recyclable materials.	At the time of the renewal of the agreements in force, following modifications to the regulatory framework.
Measure 9 : Ensuring services to industry representatives, merchants and institutions that generate recyclable materials similar, in terms of both quantity and quality, to residential materials.	At the time of the renewal of the agreements in force, following modifications to the regulatory framework.
Measure 10 : Installing well-identified equipment and mechanisms for the recovery of recyclable materials in all municipal buildings and public spaces when justified by traffic volume.	By December 31, 2020, at the latest (rather than 2018).
Measure 11 : Forbidding all entities where recyclable materials are collected from throwing away recycle materials or items subject to the deposit-return system with the materials destined for disposal.	At the time of the renewal of the agreements in force, following modifications to the regulatory framework.





Addition of new measures: 11a, 11b and 29

MEASURE 11A	LIMITING THE AWARDING OF CONTRACTS FOR THE PROCESSING OF RECYCLABLE MATERIALS TO SORTING CENTRES EQUIPPED WITH AN OUTPUT CONTROL SYSTEM.
Objectives	-Improving the processing of recycled materials. -Growing the circular economy.
Courses of action	-Limiting access for companies with no output control system when awarding contracts for the processing of recyclable materials.
Monitoring indicators	-Number of municipalities awarding contracts for the processing of recyclable materials solely to Québec sorting centres equipped with an output control system.
Orientations in play	-Contributing to achieving government objectives with regard to the recycling of recyclable materials and organic matter. -Optimizing existing recovery, recycling and reclamation activities with the goal of improving the quality and quantity of recycled materials.
Issues involved	-Achieving the targets set as regards recycling and optimization of recyclable materials (quantity and quality).
Targeted sectors	-Municipalities.
Timeframe	At the time of the renewal of the agreements in force, following modifications to the regulatory framework.

MEASURE 11B	AMENDING THE MUNICIPAL REGULATION TO INCLUDE THE MANDATORY PLANNING OF AN ADEQUATE SPACE EARMARKED FOR THE RECYCLING OF RECYCLABLE MATERIALS AND ORGANIC MATTER IN ALL NEW BUILDINGS WITH EIGHT OR MORE HOUSING UNITS.
Objectives	-Increasing the quantity of recyclable materials and recycled organic matter. -Diverting recyclable materials and organic matter from disposal.
Courses of action	-Adopting appropriate regulations.
Monitoring indicators	-Number of municipalities with a municipal regulation including the mandatory planning of an adequate space earmarked for the recycling of recyclable materials and organic matter in all new buildings with eight or more housing units.
Orientations in play	-Contributing to achieving government objectives with regard to the recycling of recyclable materials and organic matter. -Optimizing existing recovery, recycling and reclamation activities with the goal of improving the quality and quantity of recycled materials.
Issues involved	-Achieving the targets set as regards recycling and optimization of recyclable materials (quantity and quality).
Targeted sectors	-Municipalities.
Timeframe	By December 31, 2020, at the latest.

MEASURE 29	ENSURING BETTER CONTROL OVER THE MATERIALS DEPOSITED IN RECYCLING BINS.
Objectives	-Improving the quality of recycled materials. -Increasing the quantity of recyclable materials and recycled organic matter.
Courses of action	-Implementing control measures. -Introducing a regular yearly green patrol or verification by an environmental control officer.
Monitoring indicators	-Number of municipalities with control measures.
Orientations in play	-Contributing to achieving government objectives with regard to the recycling of recyclable materials and organic matter. -Optimizing existing recovery, recycling and reclamation activities with the goal of improving the quality and quantity of recycled materials.
Issues involved	-Achieving the targets set as regards recycling and optimization of recyclable materials (quantity and quality).
Targeted sectors	-Municipalities.
Timeframe	By December 31, 2020, at the latest.

2. Citizen involvement in the modification of the RMMP

Sections 53.13 and the following sections of the *Environment Quality Act* (R. S. Q., c. Q-2) specify how much weight regional municipalities must give to public opinion:

“For any draft management plan, the regional municipality must develop a public consultation procedure that provides for at least one public meeting to be held in the territory covered by the plan.

At least 45 days before the public meetings are to be held, the regional municipality shall publish on its website, or by any other means it considers appropriate, a summary of the draft plan and a notice stating the date, time and place of the public meetings and that the draft plan may be examined at the offices of each local municipality covered by the plan.

At the public meetings, the regional municipality shall ensure that the explanations necessary for a proper understanding of the draft plan are provided; it shall hear the persons, groups and bodies wishing to be heard.

After the public meetings, the regional municipality shall draw up a report on the observations received from the public and the procedure for the public consultation. The report shall be made available to the public as soon as it is sent to the council of the regional municipality.”

To encourage the participation of as many citizens, groups and municipalities as possible, the MMC Council felt it relevant to not limit itself to the minimum conditions set by the government. As such, several meetings will be held in all five of the MMC territory's sectors.

3. Mandate of the commission on the environment

At a meeting held on March 21, 2019, the MMC Council officially adopted the draft amendment of the RMMP and mandated the commission on the environment to hold public consultations on the proposed amendments.

the commission's role consisted of holding a series of public consultation meetings on the proposed changes to the RMMP, as per the provisions of sections 53.13 and the following section of the *Environment Quality Act* (R. S. Q., c. Q-2).

Plus, this mandate specifically required that the commission:

- hold at least one public consultation meeting in each of the five geographic sectors composing the MMC territory;
- hold the meetings in May 2019;
- submit to the MMC, no later than May 30, 2019, a final report of the observations and opinions received from the public as well as details of the public consultation process.



Commission on the environment



Commission members:

President

- Mr. Aram Elagoz - Member of the Council of the City of Laval

Vice Presidents

- Mr. Normand Marinacci - Member of the Council of the City of Montréal, Mayor of the borough of Ile-Bizard - Sainte-Geneviève
- Ms. Lise Michaud - Mayor of the City of Mercier

Members

- Ms. Anne Barabé - Member of the Council of the City of Boucherville
- Ms. Suzie Miron - Member of the Council of the City of Montréal
- Mr. Jean-François Parenteau - Member of the executive committee of the City of Montréal, Mayor of the borough of Verdun
- Mr. Guillaume Tremblay - Mayor of the City of Mascouche
- Ms. Maja Vodanovic - Member of the Council of the City of Montréal, Mayor of the borough of Lachine



Commission on the environment - Contact details

1002, rue Sherbrooke Ouest
bureau 2400
Montréal (Québec) H3A 3L6
(514) 350 2550
E-mail : pmgmr@cmm.qc.ca

4. Public consultation process

The public consultations regarding the draft amendment of the RMMP are solely intended to hear formal opinions, comments and suggestions regarding the matter under consideration. The MMC will hear anyone who wishes to speak up regarding the issue. Interested parties must first submit their opinions or thoughts by means of a written statement, which can be accompanied by oral comments during the planned public consultation meetings. A questionnaire is also provided on the website so that everyone can express their opinion on the proposals.



How to participate

Anyone wishing to make their opinion known must fill in the online registration form by May 3, 2019. The name and contact details (address, telephone number and e-mail address) of the person who will be speaking at the meeting must be provided, along with the preferred public consultation site for this purpose. The date of the meeting and order of the speakers will be confirmed by e-mail.

All statements must be submitted to the MMC by no later than 4:00 p.m. on May 10, 2019. Statements can consist of a paper or an electronic version. The statements must be in a letter format (8½ by 11 in.) and include a summary of no more than two pages.

All documents will be kept confidential until their contents are unveiled during the consultation meetings; they will subsequently be posted on the MMC Web site. Any statements received but not accompanied by an oral presentation will be available to the public after the end of the public consultation process. The compiled results of the selected questionnaires will be made public at the same time.



Submitting a statement

- By e-mail (unprotected PDF or Word document): pmgmr@cmm.qc.ca
- By mail, to Montréal Metropolitan Community, 1002, rue Sherbrooke O., # 2400, Montréal (Québec) H3A 3L6
- By hand at the Montréal Metropolitan Community reception desk
- On the Montréal Metropolitan Community Web site, at www.cmm.qc.ca

5. Relevant documentation

The Draft amendment of the 2015-2020 RMMP 2015-2020 as well as the Public consultation guide can be found on the Montréal Metropolitan Community Web site (<http://www.cmm.qc.ca>) under the tab “Consultation publique PMGMR” (RMMP Public consultation). A paper version of the Draft amendment of the 2015-2020 RMMP can be consulted at the following locations: the city halls and municipal offices of all 84 municipalities concerned by the RMMP; the 19 Montréal borough offices; and, the 3 Longueuil borough offices.

6. Public consultation details (dates, times and sites)

Consultation participants will have an opportunity to provide their comments and opinions to MMC representatives at each meeting.

DATE AND TIME	SECTOR	SITE
Wednesday, May 15, 2019 -7:00 p.m. to 10:00 p.m.	North shore	Club de golf Le Blainvillier 200, rue du Blainvillier Blainville (Québec) J7C 4X6
Friday, May 17, 2019 -2:00 p.m. to 5:00 p.m. -7:00 p.m. to 10:00 p.m.	Montréal	Montréal Metropolitan Community 1002, rue Sherbrooke O., # 2400 Montréal (Québec) H3A 3L6 (Peel metro station)
Wednesday, May 22, 2019 -7:00 p.m. to 10:00 p.m.	Laval	Château Royal 3500, boulevard du Souvenir Laval (Québec) H7V 1X2
Thursday, May 23, 2019 -7:00 p.m. to 10:00 p.m.	South shore	Plaza Rive-Sud 500, avenue du Golf La Prairie (Québec) J5R 0A5
Monday, May 27, 2019 -7:00 p.m. to 10:00 p.m.	Longueuil	Hôtel Mortagne 1228, rue Nobel Boucherville (Québec) J4B 5H1



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